Lacombe County
Consolidated Financial Statements
For the year ended December 31, 2018

## Lacombe County Consolidated Financial Statements For the year ended December 31, 2018

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## **Independent Auditor's Report**

### To the Members of Council of Lacombe County

## Opinion

We have audited the consolidated financial statements of Lacombe County and its controlled or owned organizations (the Group), which comprise the consolidated statement of financial position as at December 31, 2018, and the consolidated statement of operations, consolidated statement of changes in net financial assets, and consolidated statement of cash flows for the year then ended, and notes to the consolidated financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the consolidated financial position of the Group as at December 31, 2018 and its consolidated financial performance and its cash flows for the year then ended in accordance with Public Sector Accounting Standards.

### **Basis for Opinion**

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are independent of the Group in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

## Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Public Sector Accounting Standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the Group's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Group or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Group's financial reporting process.

## Auditor's Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

## Independent Auditor's Report - continued

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Group's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Group's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Group to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the Group to express an opinion on the consolidated financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Chartered Professional Accountants Red Deer, Alberta April 25, 2019

# Lacombe County Consolidated Statement of Financial Position

December 31	20	<b>18</b> 2017
Financial assets		
Cash and cash equivalents (Note 1)	\$ 54,140,95	· · ·
Investments (Note 2) Taxes receivable (Note 3)	30,359,28 685,96	
Accounts receivable (Note 4)	5,306,16	•
Inventories for resale (Note 5)	348,55	
	90,840,93	<b>80</b> 84,323,596
Liabilities		
Accounts payable and accrued liabilities	2,723,82	<b>22</b> 4.339.342
Employee benefit obligation (Note 6)	1,056,18	· · ·
Deposit liabilities	2,233,07	· · ·
Deferred revenue (Note 7)	7,935,37	1,663,483
	13,948,45	9,135,408
Net financial assets	76,892,47	<b>75</b> ,188,188
Non-financial assets		
Tangible capital assets (Note 8)	302,861,94	<b>8</b> 309,902,324
Prepaid expenses and inventories of supplies (Note 9)	6,508,58	· · ·
	309,370,53	<b>33</b> 316,373,744
Accumulated surplus (Note 10)	\$ 386,263,01	<b>2</b> \$ 391,561,932

Contingencies and commitments (Note 19) Liability for contaminated sites (Note 20) Funds held in trust (Note 21)

# Lacombe County Consolidated Statement of Operations

For the year ended December 31		Budget 2018	2018	2017
Revenues				
Taxation - net (Note 12)	\$	30,373,530 \$	30,345,536 \$	28,648,815
Taxation - other (Note 13)		815,000	1,200,484	1,027,676
Government transfers (Note 14)		11,704,100	1,961,352	4,254,469
Sales, user charges and costs recovered		1,628,850	1,872,135	1,850,635
Sales to other governments		736,450	804,557	907,560
Permits, licenses, fines, penalties and rentals		561,470	915,086	514,115
Interest, royalties and patronage allocations		1,280,220	1,720,259	1,474,608
Gain on sale of tangible capital assets		-	1,316,666	1,996,801
Contributed assets		-	120,990	2,514,930
Development levies		1,363,690	2,846,100	73,855
Other		31,510	442,000	68,116
		48,494,820	43,545,165	43,331,580
Evnandituras (Nata 15)				
Expenditures (Note 15) General government		5,638,717	5,562,031	5,228,359
Protective services		2,475,913	2,216,822	2,069,421
Transportation services		30,778,748	29,920,513	29,095,701
Environmental services		7,423,657	2,592,678	2,456,030
Cemetery		7,423,637	53,695	53,026
Social and family services		573,460	445,172	570,692
Recreation and cultural services		2,523,499	2,606,226	4,623,407
Planning and development		1,351,490	1,099,112	1,137,837
Agriculture services		1,244,723	1,081,204	1,144,172
Write-down of tangible capital assets		-	3,095,363	956,784
Loss on sale of tangible capital assets		-	171,269	119,874
3 1	_		·	<u> </u>
		52,082,777	48,844,085	47,455,303
Deficiency of revenue over				
expenditures		(3,587,957)	(5,298,920)	(4,123,723)
•	_	(-11)	(-,,)	( ,,)
Accumulated surplus, beginning of year		391,561,932	391,561,932	395,685,655
Accumulated cumulus, and of year	ф	207 072 075 ф	204 242 012 4	201 E/1 022
Accumulated surplus, end of year	<b></b>	301,713,713 <b>\$</b>	386,263,012 \$	371,501,732

# Lacombe County Consolidated Statement of Change in Net Financial Assets

For the year ended December 31	Budget 2018	2018	2017
Tor the year ended becember 31	2010	2010	2017
Deficiency of revenue over expenditures	\$ (3,587,957)\$	(5,298,920)\$	(4,123,723)
Acquisition of tangible capital assets	(28,932,360)	(19,134,368)	(14,925,520)
Acquisition of contributed assets	-	(120,990)	(2,514,930)
Amortization of tangible capital assets	22,836,247	22,836,247	22,610,830
Gain on sale of tangible capital assets	-	(1,316,666)	(1,996,801)
Loss on sale of tangible capital assets	-	171,269	119,874
Proceeds on sale of tangible capital assets	1,105,790	1,509,521	2,234,729
Write-downs of tangible capital assets	-	3,095,363	956,784
Change in prepaid expenses and inventory	(8,578,280)	1,741,456	2,361,243
of supplies	(37,400)	(37,165)	103,620
Net change in net financial assets	(8,615,680)	1,704,291	2,464,863
Net financial assets, beginning of year	75,188,188	75,188,188	72,723,325
Net financial assets, end of year	\$ 66,572,508 \$	76,892,479 \$	75,188,188

# Lacombe County Consolidated Statement of Cash Flows

For the year ended December 31		2018	2017
Operating transactions  Excess (deficiency) of revenue over expenditures Items not involving cash Contributed assets Amortization Gain on disposal of tangible capital assets Write-down of tangible capital asset	\$	(5,298,920) \$ (120,990) 22,836,247 (1,316,666) 3,095,363	(2,514,930) 22,610,830 (1,996,801) 956,784
Loss on disposal of tangible capital assets  Changes in non-cash operating balances     Taxes receivable     Accounts receivable     Inventories for resale     Prepaid expenses and inventories of supplies     Accounts payable and accrued liabilities     Employee benefit obligation     Deposit liabilities     Deferred revenue		252,789 (2,292,653) 45,245 (37,165) (1,615,520) (93,406) 250,082 6,271,887	119,874  (150,532) 3,746,908 23,414 103,620 (2,472,196) (81,353) (158,947) (2,176,129)  13,886,819
Capital transactions Acquisition of tangible capital assets Proceeds on sale of tangible capital assets	_	(19,134,368) 1,509,521 (17,624,847)	(14,925,520) 2,234,729 (12,690,791)
Investing transactions Increase of investments Restricted cash balances	_	(3,121,533) (6,521,968) (9,643,501)	(679,587) 2,335,076 1,655,489
Net change in cash and cash equivalents		(5,120,786)	2,851,517
Cash and cash equivalents, beginning of year	_	49,093,306	46,241,789
Cash and cash equivalents, end of year	\$	43,972,520 \$	49,093,306
Cash and cash equivalents is comprised of: Cash and cash equivalents Less: restricted (Note 1)	\$	54,140,959 \$ (10,168,439)	52,739,777 (3,646,471)
	\$	43,972,520 \$	49,093,306

## Lacombe County Summary of Significant Accounting Policies

#### December 31, 2018

### Management's Responsibility for the Financial Statements

The consolidated financial statements of the County are the responsibility of management. They have been prepared in accordance with Canadian generally accepted accounting principles established by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada.

#### **Basis of Consolidation**

The financial statement reflect the assets, liabilities, revenue and expenses of all municipal organizations, committees and Boards which are owned or controlled by the County.

The following entities have been proportionately consolidated:

City of Lacombe Shared Fire Fund	50%
Town of Bentley Shared Fire Fund	50%
Town of Blackfalds Shared Fire Fund	50%
Town of Eckville Shared Fire Fund	50%
Village of Alix Shared Fire Fund	50%
Village of Clive Shared Fire Fund	50%

## Cash and Cash Equivalents

Management considers all highly liquid investments with a maturity of 3 months or less at acquisition to be cash equivalents.

### Investments

Investments are recorded at cost unless there has been a decline in the market value which is other than temporary in nature in which case the investments are written down to market value.

### **Inventory for Resale**

Inventory for resale includes land and bridge materials. Land held for resale is recorded at lower of cost or net realizable value. Cost includes costs for land acquisition and improvements required to prepare the land for servicing such as clearing, stripping and leveling charges. Related development costs incurred to provide infrastructure such as water and wastewater services, roads, sidewalks and street lighting are recorded as physical assets under their respective function. Bridge materials inventory is recorded at the lower of cost or net realizable value.

### **Inventory of Supplies**

Inventories of materials and supplies for consumption are valued at the lower of cost or replacement cost.

### **Inventory of Gravel**

Inventories of gravel for consumption are valued at the lower of cost or replacement cost. Cost is determined per tonne and includes the raw material, extraction, crushing, transportation and reclamation costs.

## Lacombe County Summary of Significant Accounting Policies

### December 31, 2018

## Tangible Capital Assets

Tangible capital assets are recorded at cost less accumulated amortization. Cost includes all costs directly attributable to acquisition or construction of the tangible capital asset including transportation costs, installation costs, design and engineering fees, legal fees and site preparation costs. Contributed tangible capital assets are recorded at fair value at the time of the donation, with a corresponding amount recorded as revenue. Amortization is recorded on a straight-line basis over the estimated life of the tangible capital asset commencing once the asset is available for productive use as follows:

Land improvements	20 to 25 years
Buildings	4 to 50 years
Roads	20 to 40 years
Bridges	22 to 87 years
Machinery and equipment	5 to 50 years
Water infrastructure	23 to 47 years
Sewer infrastructure	17 to 75 years
Vehicles	10 to 20 years

## Excess Collections and Under-levies

Excess collections arise from the difference between the actual levy made to cover each requisition and the actual amount requisitioned. If the actual levy exceeds the requisition, the excess collection is accrued as a liability and as a reduction in property tax revenue. Requisition tax rates in the subsequent year are adjusted for any excess collections

# Collection of Taxes on Behalf of Other Taxation Authorities

The County collects taxation revenue on behalf of other entities. Such levies, other revenues, expenses, assets and liabilities with respect to the operations of entities are not reflected in these financial statements.

The entities the County collects taxation revenue on behalf of are: Alberta School Foundation Fund

Lacombe Foundation

## **Trust Funds**

Trust funds held in trust by the County, and their related operations, are not included in these financial statements. The financial activity and position of the trust funds are reported separately.

## Lacombe County Summary of Significant Accounting Policies

### December 31, 2018

Liability for

## Retirement Benefits and Other Employee

Benefit Plans The County's contributions due during the period to its multi-employer

defined benefit plan are expensed as incurred.

**Deferred Revenue** Funds received for specific purposes which are externally restricted by

legislation, regulation or agreement and are not available for general municipal purposes are accounted for as deferred revenue on the consolidated statement of financial position. The revenue is recognized in the consolidated statement of operations in the year in

which it is used for the specified purpose.

Government Transfers Government transfers, which include legislative grants, are recognized

in the financial statements in the period in which events giving rise to the transfers occur, providing the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the

amount can be made.

**Revenue Recognition** Taxes are recognized as revenue in the year they are levied.

Charges for sewer and water usage are recorded as user fees. Connection fee revenues are recognized when the connection has been

established.

Conditional grant revenue is recognized to the extent the conditions imposed on it have been fulfilled. Unconditional grant revenue is

recognized when monies are receivable.

Grants for the acquisition of tangible capital assets are recognized in

the period in which eligible expenditures are made.

Sales of service and other revenue is recognized on an accrual basis.

public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from management's best estimates as additional

information becomes available in the future.

Contaminated Sites A contaminated site is a site at which substances occur in concentrations that exceed the maximum acceptable amounts under an environmental standard. Sites that are currently in productive use are

only considered a contaminated site if an unexpected event results in contamination. A liability for remediation of contaminated sites is recognized when the organization is directly responsible or accepts responsibility; it is expected that future economic benefits will be given up; and a reasonable estimate of the amount can be made. The liability includes all costs directly attributable to the remediation activities including post remediation operations, maintenance and

monitoring. The liability is recorded at net of any expected recoveries.

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## December 31, 2018

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1.	Cash and Cash Equivalents		
	·	2018	2017
	Current account (bank prime less 1.85%) GIC investments with interest rates varying from 0.65%	\$ (12,817) \$	552,125
	to 4.47% and maturing in 2019 Security deposits	 51,957,506 2,196,270	50,232,740 1,954,912
		\$ 54,140,959 \$	52,739,777

The County has an undrawn line of credit with a limit of \$15 million that carries an interest rate of prime less 0.50%. The line of credit is secured by a general lien on County assets. As at December 31, 2018 the prime rate was 3.95% (2017- 3.20%)

Included in the above amounts are the following amounts that are externally restricted. Externally restricted amounts include amounts received from the Province of Alberta and Government of Canada as conditional grants held exclusively for specific future projects, amounts held in lieu of reserve lands, and deposit liabilities repayable to third parties upon satisfactory completion of the terms of the specific development agreement.

			2018	2017
(	Municipal Sustainability Initiative ACP Other Deposit liabilities		7,782,059 146,297 7,013 2,233,070	1,636,191 27,122 170 1,982,988
		\$	10,168,439	\$ 3,646,471
2. I	Investments	-	2018	2017
I	Stripped coupons, residual bonds and accrual notes ourchased at discounts yielding effective annual rates of 1.81% to 4.25% to maturity at cost Estimated accrued interest AMFC shares	\$	29,158,597 1,200,511 180	26,045,962 1,191,613 180
		\$	30,359,288	\$ 27,237,755
		\$	30,359,288	\$ 27,2

The market value of the County's marketable securities was \$30,304,799 (2017 - \$27,275,076).

## December 31, 2018

	 2018	2017
Current taxes and grants in place Non-current taxes and grants in place	\$ 812,515 \$ 535,654	905,035 710,939
Allowance for doubtful accounts	1,348,169 (662,201)	1,615,974 (677,217)
	\$ 685,968 \$	938,757

#### 4. Accounts Receivable

Included in accounts receivable is 618,315 (2017 - 682,725) in development levies receivable. The development levies are receivable over either five or ten years and yield interest at 5% and 5.5% per year, respectively. The receivables are secured by a caveat on the title of the land to be developed.

Е.		wina fa	m Dagala
5.	invento	ries to	r Resale

	 2018	2017
Bridge materials Land held for resale	\$ 347,645 907	\$ 392,890 907
	\$ 348,552	\$ 393,797

#### December 31, 2018

### 6. Employee Benefit Obligation

	 2018	2017
Sick leave benefits Vacation and overtime	\$ 500,000 556,189	\$ 500,000 649,595
	\$ 1,056,189	\$ 1,149,595

### Sick Leave Benefits

Sick leave benefits accumulate at a rate of 1 sick day per month worked to a maximum of 100 days. Employees are entitled to sick leave benefits for the lesser of 90 calendar days or their accrued sick leave balance. After 90 calendar days, eligible employees would be placed on the County's long-term disability plan. Sick leave benefits are not paid out at termination or retirement.

A portion of sick leave benefits that have accumulated to December 31, 2018 are expected to be utilized in future years and the estimated liability has been accrued.

#### Vacation and Overtime

Vacation and overtime consist of amounts that employees are deferring to future years. Employees have either earned the benefits or are entitled to these benefits within the next budgetary year.

### 7. Deferred Revenue

	Opening balance	Contributions received (returned)	Externally restricted investment income	Revenue recognized	Ending balance
ASB	\$ -	226,359	-	(226,359) \$	-
FGTF	-	570,459	-	(570, 459)	-
MSI	1,636,191	6,715,068	95,388	(664,587)	7,782,060
FCSS	-	290,957	-	(290,957)	-
ACP	27,122	200,000	1,780	(82,605)	146,297
Other	170	133,394	-	(126,551)	7,013
	\$ 1,663,483	8,136,237	97,168	(1,961,518) \$	7,935,370

#### Grants

Under various grant agreements with the Government of Canada and the Province of Alberta, the County is required to account for grants provided and to complete the projects or program in accordance with standards detailed in the various agreements. If these requirements are not adhered to, grants provided will become repayable to the source government. Unexpended funds are repayable to the source government upon final accounting. Funds are deferred until related expenditures under the specific grant agreement have been incurred.

December 31, 2018

0	Tangible	Cam:+al	V ~ ~ ~ + ~	2010
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-			Land								W	ater, Sewer			
	Land	lm	provements		Buildings		Equipment	Roads		Bridges		and Other		Vehicles	Total
Cost, beginning of year	\$ 25,594,508	\$	4,599,522	<b>¢</b>	21,096,768	\$	18,968,649	\$641,032,279	¢	18,478,590	<b>¢</b>	18,495,555	\$	7,408,321	\$755,674,192
Additions	128,236	Ψ	195,918	Ф	15,238	φ	4,035,823	11,581,624	φ	2,911,041	Ψ	56,541	φ	330,937	19,255,358
Disposals	(35,067)		-		(26,170)		(2,741,960)	-		-		-		(173,419)	(2,976,616)
Write-downs			-		-		-	(8,301,733)		(279,282)		-		-	(8,581,015)
Cost, end of year	\$ 25,687,677	\$	4,795,440	\$	21,085,836	\$	20,262,512	\$644,312,170	\$	21,110,349	\$	18,552,096	\$	7,565,839	\$763,371,919
Accumulated amortization, beginning of year	•	•	1 011 111	4	0.040.004		0.407.057	\$400.440.400		( 744 007		1 000 10/	Φ.	0.477.004	<b>**</b>
	\$ -	\$	1,011,146	\$	3,813,024	\$	9,406,356	\$420,118,103	\$		\$	1,203,486	\$	3,477,826	\$445,771,868
Amortization	-		234,319		425,990		2,778,745	18,287,449		335,675		270,113		503,956	22,836,247
Disposals	-		-		(20,112)		(2,475,267)	-		-		-		(117,113)	(2,612,492)
Write-downs	-		-		-		-	(5,311,134)		(174,518)		-		-	(5,485,652)
Accumulated amortization, end										, , ,					
of year	\$ -	\$	1,245,465	\$	4,218,902	\$	9,709,834	\$433,094,418	\$	6,903,084	\$	1,473,599	\$	3,864,669	\$460,509,971
Net carrying amount, end of year	ф ЭГ /O7 /77	ф	2 540 075	ф	1/ 0// 024	¢	10 552 770	¢011 017 750	φ	14 207 275	ф	17 070 407	ф	2 701 170	¢202.0/1.040
annia annia, and an your	\$ 25,687,677	<b>\$</b>	3,549,975	<b>\$</b>	10,866,934	<b></b>	10,552,678	\$211,217,752	\$	14,207,265	<b>\$</b>	17,078,497	\$	3,701,170	\$302,861,948

December 31, 2018

8. Tangible Capita	I Asset	ts (contin	uec	d) - <b>2017</b>										
		Lanc	l Im	Land provements		Buildings	Equipment	Roads		Bridges	Water, Sewer and other		Vehicles	Total
Cost, beginning of						<u> </u>				<u> </u>				
year	\$ 23	,061,654	\$	4,389,843	\$	20,858,060	\$ 17,671,115	\$638,060,477	\$	16,417,462	\$ 18,495,555	\$	7,044,997	\$745,999,163
Additions	2	,532,854		209,679		238,708	5,916,118	5,260,527		2,468,806	-		813,758	17,440,450
Disposals				_		-	(4,618,584)	-		-	-		(450,434)	(5,069,018)
Write-downs		-		_		-	-	(2,288,725)		(407,678)	-		-	(2,696,403)
Cost, end of year	\$ 25	,594,508	\$	4,599,522	\$	21,096,768	\$ 18,968,649	\$641,032,279	\$	,	\$ 18,495,555	\$	7,408,321	\$755,674,192
Accumulated amortization, beginning of year	\$	_	_	791,898	\$		\$ 11,368,597	\$403,159,384	\$	6,768,678		\$	3,201,393	\$429,611,873
Amortization	Ψ		Ψ	219,248	Ψ	424,730	2,521,264	18,372,096	Ψ	299,491	269,857	Ψ	504,144	22,610,830
Disposals				-		-	(4,483,505)	-		-	-		(227,711)	(4,711,216)
Write-downs				_		-	-	(1,413,377)		(326,242)	-		-	(1,739,619)
Accumulated amortization, end of year	\$	-	\$	1,011,146	\$	3,813,024	\$ 9,406,356	\$420,118,103	\$	·	\$ 1,203,486	\$	3,477,826	\$445,771,868
Net carrying	<u> </u>		•	,	_	-,,-	. , , , , , , , , , , , , , , , , , , ,		Ť	-,,	. ,,		-,, -	

amount, end of year \$ 25,594,508 \$ 3,588,376 \$ 17,283,744 \$ 9,562,293 \$220,914,176 \$ 11,736,663 \$ 17,292,069 \$ 3,930,495 \$309,902,324

The net book value of tangible capital assets not being amortized because they are under construction is \$2,864,530 (2017 - \$623,640). \$120,990 (2017 - \$2,514,930) in contributed assets was recognized in the financial statements during the year.

## December 31, 2018

## 9. Prepaid Expenses and Inventories of Supplies

	2018	2017
Crushed gravel Undeveloped gravel pits Materials and supplies Prepaid expenses	\$ 1,507,356 \$ 4,178,140 535,709 	1,432,946 4,250,406 547,581 240,487
	\$ 6,508,585 \$	6,471,420

## December 31, 2018

10. Accumulated Surplus	2018	2017
Equity in tangible capital assets Equity in other non-financial assets Unrestricted surplus	\$ 302,861,948 5 6,508,585 378,618	\$ 309,902,324 6,471,420 378,618
	309,749,151	316,752,362
Restricted surplus (Reserves)		
Main Road Public Works Equipment Municipal Facilities Protective Services Gravel Subdivision Pavement Land Development Recreation Capital Assistance Funds in Lieu of Reserve Land Subdivision Road Development Agriculture Equipment Peace Officers Equipment Disaster Services Hamlet Street Improvement Tax Rate Stabilization Shared Fire Funds Lake Access Hamlet of Mirror Contingency Hamlet of Mirror Water Hamlet of Mirror Sewer Community Aggregate Levy Water - Waste Water New Pavement Trails Bridge Shores Water-Sewer Slopes Water-Sewer Operational Cemetery Lakeview Estates Water Reserve Gull Lake Stabilization Reserve	18,658,644 11,024,152 788,948 4,080,937 2,478,039 3,663,471 416,437 2,161,970 1,042,482 1,108,321 1,036,841 172,325 500,000 174,236 2,047,000 254,851 859,857 9,136 124,656 115,052 3,811,904 10,144,170 846,845 497,916 6,081,050 42,406 53,125 3,751,238 297,636 42,122 228,094	19,698,318 10,311,767 828,920 3,713,987 2,278,039 3,704,252 416,437 2,197,101 1,029,104 1,589,867 876,823 259,709 500,000 473,992 2,047,000 254,846 859,857 37,458 84,018 149,241 3,181,448 7,545,045 846,845 539,837 6,862,941 42,406 53,125 3,855,403 271,776 33,979 266,029

The investment in tangible capital assets represents amounts already spent and invested in infrastructure. The investment in other non-financial assets represents amounts already spent and invested in supplies for future use. Reserve funds represent funds set aside by bylaw or council resolution for specific purposes.

December 31, 2018

11. Change in Accumulated S	Surplus					
	Unrestricted surplu	Equity in other non- is financial assets	Restricted surplus	Equity in tangible capital assets	2018	2017
Balance, beginning of year	\$ 378,618	3 \$ 6,471,420 \$	74,809,570 \$	309,902,324 \$	391,561,932 \$	395,685,655
Excess (deficiency) of revenue over expenses	(5,298,920	)) -	-	_	(5,298,920)	(4,123,723)
Operating transfers to restricted surplus	(16,204,125	i) -	16,204,125	_	-	_
Operating transfers from restricted surplus	1,754,580		(1,754,580)	-	-	_
Capital transfers from restricted surplus	12,745,254	ļ -	(12,745,254)	-	-	-
Acquisition of capital	(19,134,368		-	19,134,368	-	_
Contributed assets	(120,990		-	120,990	-	_
Disposals and write-down of assets	3,459,487	,	<u>-</u>	(3,459,487)	<u>-</u>	<u>-</u>
Amortization	22,836,247		-	(22,836,247)	-	_
Change in non-financial assets	(37,165		-	-	-	-
Change in current year accumulated surplus	<u> </u>	- \$ 37,165 \$	5 1,704,291 \$	(7,040,376) \$	(5,298,920) \$	(4,123,723)
Balance, end of year	\$ 378,618				386,263,012 \$	391,561,932

December 31, 2018

12.	Taxation - Net				
		Budget 2018		2018	2017
	Real property Machinery and equipment Linear property Government grants in place of property taxes Designated Industrial Property	13,343,440 75,370 6,813,700 133,030 21,970,930		13,328,960 75,362 6,799,510 129,729 21,902,665	\$ 19,587,944 14,165,699 6,906,242 128,425
		42,336,470	4	12,236,226	40,788,310
	Requisitions Alberta School Foundation Fund Lacombe Foundation Designated Industrial Property	11,373,770 401,460 187,710 11,962,940		11,338,318 401,461 150,911	11,736,052 403,443 - 12,139,495
	Available for general municipal purposes	\$ 30,373,530		30,345,536	\$ <u> </u>
13.	Taxation - other	<b>Budget</b> 2018		2018	2017
	Community Aggregate Payment Levy Well Drilling Tax	\$ 700,000 115,000	\$	729,605 470,879	\$ 572,850 454,826
		815,000		1,200,484	1,027,676

The Community Aggregate Payment Levy is authorized through the Municipal Government Act and established through an approved bylaw. The levy is imposed in respect of all sand and gravel businesses operating in the municipality to raise revenue to be used toward the payment of infrastructure and other costs of the municipality. The amount of revenue generated fluctuates from year to year based upon sand and gravel activity. The levy rate applied is \$0.25 per tonne of sand or gravel hauled to June 30, 2018. The levy rate was increased to \$0.40 per tonne of sand or gravel hauled effective July 1, 2018.

The Well Drilling Equipment Tax is authorized though the Municipal Government Act and established through an approved bylaw. The revenue generated is based upon the amount of well drilling activity from year to year and rates set by Alberta Regulation.

## 14. Government Transfers

	Budget		
	2018	2018	2017
Operating			
General government	\$ 197,580	\$ 141,017 \$	154,595
Protective services	68,230	32,825	57,962
Transportation services	523,570	523,570	523,569
Environmental services	4,961,340	58,000	58,000
Public health and welfare	459,290	372,432	459,356
Planning and development	243,750	94,690	194,346
Agriculture services	168,360	168,359	174,379
Recreation services	-	-	102,318
	\$ 6,622,120	\$ 1,390,893 \$	1,724,525
O and the L			
Capital			175 000
Protective services	1 040 050	- 570 450	175,000
Transportation services	1,949,050	570,459	2,354,944
Environmental services	3,132,930	-	
	\$ 5,081,980	\$ 570,459 \$	2,529,944
Total government transfers	\$ 11,704,100	\$ 1,961,352 \$	4,254,469
·			

## 15. Expenses by Object

	Budget		
	2018	2018	2017
Salaries and wages Contracted and general services Goods, materials and supplies Transfers to other organizations Purchases from other governments Cancellations and uncollectible Amortization Write-downs and losses on capital	\$ 11,890,110 \$ 4,451,210 3,145,610 9,509,520 221,990 28,090 22,836,247	11,257,310 \$ 3,689,859 2,580,646 4,519,090 230,079 464,222 22,836,247 3,266,632	11,033,916 2,918,866 2,796,466 6,582,129 196,083 240,355 22,610,830 1,076,658
	\$ 52,082,777 \$	48,844,085 \$	47,455,303

The budget figure for amortization has been adjusted from the budget approved by council May 10, 2018 (Note 22). Amortization is not funded by the County.

## 16. Municipal Employees Pension Plans

#### Local Authorities Pension Plan

Certain employees of the County are eligible to be members of the Local Authorities Pension Plan (LAPP), a multi-employer pension plan which is covered by the Public Sector Pension Plans Act. The plan provides defined pension benefits to employees based on their length of service and rates of pay. Contributions for the year were:

Employer contributions Employee contributions	* —	811,480 734,414	<b>&gt;</b>	831,054 755,294
	\$	1,545,894	\$	1,586,348

As this is a multi-employer pension plan, these contributions are the County's pension benefit expense. No pension liability for this type of plan is included in the County's financial statements. The most recent valuation as at December 31, 2017 indicates a surplus of \$4.835 billion (2016 deficit - 637 million) for basic pension benefits. The actuary does not attribute portions of the unfunded liability to individual employers.

### Alberta Urban Municipalities Association Apex Supplementary Pension Plan

Certain employees of the County are eligible to be members of the Alberta Urban Municipalities Association APEX Supplementary Pension Plan (APEX), a multi-employer pension plan. This plan provides defined pension benefits to employees based on their length of service and rates of pay.

	 2018	2017
Employer contributions Employee contributions	\$ 24,900 18,708	\$ 13,676 11,342
	\$ 43,608	\$ 25,018

As this is a multi-employer pension plan, these contributions are the County's pension benefit expense. No pension liability for this type of plan is included in the County's financial statements. The most recent valuation as at December 31, 2017 indicates a deficit of \$1,596,899 (2016 deficit - \$2,269,192) for basic pension benefits. The actuary does not attribute portions of the unfunded liability to individual employers.

## 16. Municipal Employees Pension Plans (continued)

Alberta Urban Municipalities Association Municipal Supplementary Executive Retirement Plan

Certain employees of the County are eligible to be members of the Alberta Urban Municipalities Association MuniSERP pension plan, a multi-employer pension plan. This plan differs from other multi-employer pension plans in that the pension liability is calculated on an individual member basis. This plan provides defined pension benefits to employees based on their length of service and rates of pay.

	2018	2017
Employer contributions	\$ 24,777 \$	-

The accrued pension liability as at December 31, 2018 was \$30,422. The unfunded portion of the pension liability as at December 31, 2018 was \$5,645.

#### 17. Remuneration Disclosure

Disclosure of remuneration for municipal officials, the chief administrative officer and designated officers as required by Alberta Regulation 313/2000 is as follows:

	Compensation		Benefits & Market Market Market Benefits & Market Market Market Benefits & Market Mark		 Total 2018	 Total 2017
Councillors:					 _	 
Division 1	\$	56,337	\$	16,600	\$ 72,937	\$ 70,958
Division 2		60,725		18,300	79,025	76,892
Division 3		54,712		12,783	67,495	65,419
Division 4 - Reeve		62,295		14,481	76,776	77,283
Division 5		59,587		13,430	73,017	74,426
Division 6		53,630		14,273	67,903	65,758
Division 7		57,529		18,508	76,037	72,042
Administration:						
County Manager - current		218,919		67,535	286,454	-
County Manager - former		-		-	-	382,438
Designated Officer		138,657		19,692	158,349	145,817

Council Compensation: includes base pay, per diem and expenses for attending meetings and other Council functions.

Council Benefits and Allowances: includes the County's contribution for health, dental and insurance benefits, convention expenses, and mileage paid for attending meetings and other Council functions.

Chief Administrative Officer and Designated Officer Salary: includes regular base pay.

Chief Administrative Officer and Designated Office Benefits and Allowances: includes the County's contribution for Canada Pension Plan, Employment Insurance, health, dental and insurance benefits, pension, professional memberships, tuition and mileage.

#### 18. Debt Limits

Section 276(2) of the Municipal Government Act requires that debt and debt limits as defined by Alberta Regulation for the County be disclosed as follows:

2018	2017
\$64,282,074	\$ 57,430,058 -
64,282,074	57,430,058
10,713,679	9,571,676 -
10,713,679	9,571,676
	\$64,282,074 

The debt limit is calculated at 1.5 times revenue of the County (as defined in Alberta Regulation 255/00) and the debt service limit is calculated at 0.25 times such revenue. Incurring debt beyond these limitations requires approval by the Minister of Municipal Affairs. These thresholds are guidelines used by Alberta Municipal Affairs to identify municipalities, which could be at financial risk if further debt is acquired. The calculation taken alone does not represent the financial stability of the municipality. Rather, the financial statements must be interpreted as a whole.

## 19. Contingencies and Commitments

The County is a member of the Genesis Reciprocal Insurance Exchange. Under the terms of membership, the County could become liable for its proportionate share of any claim losses in excess of the funds held by the exchange. Any liability incurred would be accounted for as a current transaction in the year the losses are determined.

The County has entered into an agreement with the Town of Blackfalds to purchase water and wastewater services from the Town of Blackfalds to serve the Joint Economic Area. Rates are set on an annual basis. The agreement will expire in 2054 with an option for renewal. Either party may terminate this agreement with three years written notice.

## 20. Liability for Contaminated Sites

Effective for years beginning on or after April 1, 2014, municipalities and other public sector entities were required to account for and report liabilities related to the remediation of contaminated sites (Section PS 3260).

In 2015, County management undertook steps to identify sites that would fall under this accounting standard including a comprehensive review of all properties owned and controlled by the County. No sites were identified that would fall under this standard.

Management reviewed the prior year analysis and 2018 activity in the County and determined that no sites met the criteria to be reported as a liability.

#### 21. Funds Held in Trust

Certain assets have been conveyed or assigned to the County to be administered as directed by agreement or statute. The County holds the assets for the benefit of and stand in fiduciary relationship to the beneficiaries. The following trust funds and assets are excluded from the County's financial statements:

	 2018	2017
Tax Sale Surplus	\$ 74,440 \$	44,357
Scholarships	37,849	38,793
Mirror Cemetery Perpetual Care Fund	16,215	15,095
Drainage Maintenance Funds	45,704	45,118
Lacombe Regional Waste Services Commission	(44)	16
Shared Fire Equipment Funds	173,752	194,835
	\$ 347,916 \$	338,214

The Shared Fire Equipment Funds consist of various agreements between the Municipality and municipalities within Lacombe County who have agreed to share the costs of operating jointly owned fire equipment.

During the year, the County received land in lieu of cash as a security deposit. The County has agreed to not sell lots titled to the County unless the developer defaults on the development agreement.

## 22. Budget

The budget adopted by Council on May 10, 2018 was not prepared on a basis consistent with that used to report actual results (Public Sector Accounting Standards). The budget was prepared on a modified accrual basis while Public Sector Accounting Standards now require a full accrual basis. The budget anticipated a deficit after transfers to reserve to account for the change in inventory. In addition, the budget expensed all tangible capital expenditures rather than including amortization expense. As a result, the budget figures presented in the statements of operations and change in net financial assets represent the budget adopted by Council on May 10, 2018 with adjustments as follows:

	Budget		Amortization Allocation	Budget per Financial Statements	Actua	al per Financial Statements
Total Revenues	\$	48,494,820	-	48,494,820	\$	43,545,165
General government		5,331,290	307,427	5,638,717		5,562,031
Protective services		2,172,270	303,643	2,475,913		2,216,822
Transportation						
services		9,240,460	21,538,288	30,778,748		29,920,513
Environmental						
services		7,079,380	344,277	7,423,657		2,592,678
Cemetery		72,570	-	72,570		53,695
Social and family		F70 4/0		F70 4/0		445 470
services Recreation and		573,460	-	573,460		445,172
cultural services		2,320,140	203,359	2,523,499		2,606,226
Planning and		2,320,140	203,339	2,323,499		2,000,220
development		1,351,490	_	1,351,490		1,099,112
Agriculture services		1,105,470	139,253	1,244,723		1,081,204
Write-down of		1,100,170	107,200	1,211,720		1,001,201
capital assets		-	_	_		3,095,363
Loss on sale of						2/2:2/222
capital assets		-	-	-		171,269
Total Expenditures		29,246,530	22,836,247	52,082,777		48,844,085
Excess of revenues			•			
over expenditures		19,248,290	(22,836,247)	(3,587,957)		(5,298,920)
			•	·		

## 23. Reconciliation of Operating Results to Budget

	Budget 2018	2018	2017
Excess (deficiency) of revenue over expenditures, per financial statements Add back:	\$ (3,587,957)\$	(5,298,920)\$	(4,123,723)
Amortization expense Proceeds on disposal of capital assets Loss on sale of capital assets Write-downs of capital assets Net transfers (to) from reserves Use (purchase) of inventory Deduct:	22,836,247 1,105,790 - - 8,615,680 (37,400)	22,836,247 1,509,521 171,269 3,095,363 (1,704,291) (37,165)	22,610,830 2,234,729 119,874 956,784 (2,453,310) 103,620
Tangible capital asset purchases (Gain) loss on disposal of capital assets Contributed assets	 (28,932,360)	(19,134,368) (1,316,666) (120,990)	(14,925,520) (1,996,801) (2,514,930)
Results of operations	\$ - \$	- \$	11,553

The budget figure for amortization has been adjusted from the budget approved by Council May 10, 2018 (Note 22). Amortization is not funded by the County.

## 24. Segmented Information

The County is a diversified municipal government institution that provides a wide range of services to its citizens. Distinguishable functional segments have been separately disclosed in the segmented information. The nature of the segments and the activities they encompass are as follows:

#### General government

Provides legislative and administrative oversight for the entire County.

#### Protective services

Provides fire, ambulance, safety, community peace officer, and bylaw services for the entire County.

## Transportation services

Manages the County's fleet of equipment as well as maintain and improve the County's infrastructure.

#### **Environmental services**

Provides water, wastewater, solid waste and recycling services.

#### Cemetery

Provides support and funding for various cemetery groups in the County.

### Social and family services

Provides family and community support services.

## Recreation and cultural services

Provides funding to recreation groups including other local municipalities within the County.

## Planning and development

Provides services related to all property development plans through its application process.

### Agriculture services

Provides services for weed and pest control as well as horticulture and soil conservation.

The accounting policies of the segments are the same as those described in the summary of significant accounting policies. In measuring and reporting segment revenue from transactions with other segments, inter-segment transfers have been eliminated. The revenues and expenses that are directly attributable to a particular segment are allocated to that segment. Taxation revenue is revenue of the County as a whole and has not been allocated to individual segments. It has been allocated in its entirety to general government.

## 24. Segmented Information (continued) - 2018

For the year ended December 31	General government	Protective services	Transportation services	Environmental services	Cemetery	Social and family services	Recreation and cultural service	Planning and development	Agriculture services	2018 Total
Revenue										
Taxation \$	31,546,020 \$	- \$	- \$	- \$	- :	\$ -	\$ - \$	- \$	- \$	31,546,020
Government										
transfers	141,017	32,825	1,094,029	-	-	372,432	-	152,690	168,359	1,961,352
User fees and										
service charges	44,647	15,390	957,711	741,883	5,681	-	-	95,626	11,196	1,872,134
Sales to other										
governments	246,549	221,194	160,419	165,395	-	-	-	-	11,000	804,557
Permits, licenses,										
fines and rentals	299,000	229,815	337,371	-	-	-	-	48,100	800	915,086
Investment income	1,720,259	-	-	-	-	-	-	-	-	1,720,259
Gain on sale of										
assets	-	-	1,313,799	705	-	-	2,162	-	-	1,316,666
Contributed assets	-	-	-	-	-	-	120,990	-	-	120,990
Other	3,140,564	-	121,670	-	-	-	2,762	-	23,105	3,288,101
	37,138,056	499,224	3,984,999	907,983	5,681	372,432	125,914	296,416	214,460	43,545,165
Expenses										
Salaries and wages	3,306,671	1,044,202	4,878,311	537,808	-	13,615	-	855,048	621,655	11,257,310
Contracted and										
general services	717,075	345,062	1,687,909	226,403	8,826	-	361,334	231,034	112,216	3,689,859
Goods, materials										
and supplies	211,566	198,730	1,814,786	78,481	544	-	73,352	12,971	190,216	2,580,646
Transfers to other										
organizations	557,069	318,725	1,220	1,173,631	44,324	431,557	1,968,180	6,519	17,865	4,519,090
Cancellations and										
uncollectible	462,222	-	-	2,000	-	-	-	-	-	464,222
Purchases from										
other gov't	-	-	-	230,079	-	-	-	-	-	230,079
Amortization	307,427	303,643	21,538,288	344,277	-	-	203,359	-	139,253	22,836,247
Loss on sale of										
capital assets	29,747	48,360	3,095,505	-	-	-	3,540	-	89,480	3,266,632
	5,591,777	2,258,722	33,016,019	2,592,679	53,694	445,172	2,609,765	1,105,572	1,170,685	48,844,085
Net surplus (deficit) \$	31,546,279 \$	(1,759,498) \$	(29,031,020) \$	(1,684,696) \$	(48,013)	\$ (72,740)	\$ (2,483,851) \$	(809,156) \$	(956,225) \$	(5,298,920)

## 24. Segmented Information (continued) - 2017

For the year ended December 31		General government	Protective services	Transportation services	Environmental services	Cemeterv	Social and family services	Recreation and cultural service	Planning and development	Agriculture services	2017 Total
Revenue		government	00.1.000	00. 1.000	00.1.000	00010.1	ranning convictor	ourtural convice	uovolopiiloiti	00.1.000	
	\$	29,676,491 \$	- \$	- 9	- \$	- (	-	\$ - \$	- \$	- \$	29,676,491
Government											
transfers		154,595	232,962	2,878,513	-	-	459,356	102,318	252,346	174,379	4,254,469
User fees and											
service charges		26,991	41,146	1,057,463	657,979	2,225	-	-	53,932	10,899	1,850,635
Sales to other											
governments		134,384	234,313	317,975	210,403	-	-	-	-	10,485	907,560
Permits, licenses											
and fines		332,241	64,438	67,486	-	-	-	-	48,650	1,300	514,115
Investment income		1,474,608	-	-	-	-	-	-	-	-	1,474,608
Gain on sale of											
assets		-	-	1,741,189	-	-	-	-	-	255,612	1,996,801
Contributed assets		-	-	-	219,340	-	-	2,295,590	-	-	2,514,930
Other		101,997	-	15,545	-	-	-	2,397	2,032	20,000	141,971
_		31,901,307	572,859	6,078,171	1,087,722	2,225	459,356	2,400,305	356,960	472,675	43,331,580
Expenses											
Salaries and wages		3,207,568	1,052,465	4,881,432	499,978	-	11,267	-	826,168	555,038	11,033,916
Contracted and											
general services		804,847	257,869	939,814	190,185	15,616	-	302,762	302,003	105,770	2,918,866
Goods, materials											
and supplies		212,646	231,421	2,014,301	70,142	397	-	70,573	6,364	190,622	2,796,466
Transfers to other											
organizations		459,617	238,076	58,784	1,153,550	37,013	559,425	4,062,648	6,091	6,925	6,582,129
Cancellations and											
uncollectible		238,355	-	-	2,000	-	-	-	-	-	240,355
Purchases from					407.000						404.000
other gov't		-	-	-	196,083	-	-	-	-	-	196,083
Amortization		305,326	286,801	21,201,370	344,092	-	-	187,424	-	285,817	22,610,830
Write-down of											
capital assets		-	-	-	-	-	=	-	-	-	-
Loss on sale of			21 222	1 054 752						E70	1 07/ /50
capital assets			21,333	1,054,753	2 457 020		- F70 / 00	4 (22 407	1 140 / 2/	572	1,076,658
N	Φ.	5,228,359	2,087,965	30,150,454	2,456,030	53,026	570,692	4,623,407	1,140,626	1,144,744	47,455,303
Net surplus (deficit)	\$	26,672,948 \$	(1,515,106) \$	(24,072,283)	\$ (1,368,308) \$	(50,801)	\$ (111,336)	\$ (2,223,102) \$	(783,666) \$	(672,069) \$	(4,123,723)

December 31, 2018

## 25. Comparative Figures

Wherever necessary, comparative figures have been reclassified to conform with current year financial statement presentation.

## 26. Approval of Financial Statements

Council and Management approved these financial statements.